PROCEEDINGS OF THE CHAIRMAN, DISTRICT DISASTER MANAGEMENT AUTHORITY, & DISTRICT COLLECTOR, ERNAKULAM (Present: Jafar Malik IAS)

D1- 19839/ 2011 Dated: 16.05.2022

Sub: District Disaster Management Authority, Ernakulam – National Disaster Management Guidelines – **Incident Response System (IRS)** – designating officers as the functionaries – revised orders issued:-

- Ref: 1) National Disaster Management Guidelines- Incident Response System A publication of the National Disaster Management Authority, G Government of India
 - 2) Monsoon Preparedness and Emergency Response Plan Version 20209, Kerala State Disaster Management Authority dated 25-05-2020
 - 3) DDMA Meeting Held on 16.05.2022

(Issued u/s of Disaster Management Act, 2005)

- 1. Incident Response System (IRS) was introduced in India in 2010 by the National Disaster Management Authority (NDMA). The Guidelines on the Incident Response System (IRS) are issued by the National Disaster Management Authority (NDMA) under Section 6 of the DM Act, 2005 for effective, efficient and comprehensive management of disasters in India. The vision is to minimize loss of life and property by strengthening and standardising the disaster response mechanism in the country.
- 2. India is vulnerable, in varying degrees, to a large number of natural as well as man-made disasters. Kerala and for that matter Ernakulam is no way an exception. As stated in the National Policy on Disaster Management, 2009, in India, 58.6 per cent of the landmass is prone to earthquakes of moderate to very high intensity; over 40 million hectares (12 per cent of the land) is prone to floods and river erosion; of the 7,516 kms long coastline, close to 5,700 kms is prone to cyclones and tsunami; 68 per cent of the cultivable area is vulnerable to drought and hilly areas are at risk from landslides and avalanches. Vulnerability to manmade disasters and emergencies of CBRN origin is also on the rise. Heightened vulnerabilities to disaster risks can be related to expanding population, environmental degradation, unplanned urbanization, industrialization, etc

- 3. Section 22(2), 24, 30 and 34 of DM Act 2005 has clearly laid down various duties relating to DM to be performed by various agencies. No single agency or department can handle a disaster situation of any scale alone. Different departments have to work together to manage the disaster. For proper coordination and effective use of all available resources, the different departments and agencies need a formalised response management structure that lends consistency, fosters efficiency and provides appropriate direction during response. Response Management constitutes the functions of planning, execution and coordination. While planning in the pre-disaster phase is the responsibility of various authorities created under the DM Act, the execution of the plans has to be carried out by the various line departments of the Government and the existing administrative structure in the District and State. For coordination and ensuring smooth execution of the plans, at the District level, all the activities have been vested in the DDMA itself. The IRS envisages and lays down various tasks that may need to be performed by the existing administrative machinery at various levels. It also recommends prior identification of officers for the performance of different tasks and getting them trained in their respective roles, and provides a structure under which all the line departments will function in tandem with the District and State administration.
- 4. The Incident Response System (IRS) is an effective mechanism for reducing the scope for ad-hoc measures in response. It incorporates all the tasks that may be performed during DM irrespective of their level of complexity. It envisages a composite team with various Sections to attend to all the possible response requirements. If IRS is put in place and stakeholders trained and made aware of their roles, it will greatly help in reducing chaos and confusion during the response phase. Everyone will know what needs to be done, who will do it and who is in command, etc. IRS is a flexible system and all the Sections, Branches and Units need not be activated at the same time. Various Sections, Branches and Units need to be activated only as and when they are required.
- 5. The management of response in disasters requires the existing administrative set up, civil society and its various institutions to carry out a large number of tasks. The

activities involved in response management would depend on the nature and type of disaster. It has been observed that in times of disaster, apart from lack of resources, lack of coordination among various agencies and an absence of role clarity amongst various stakeholders pose serious challenges. If the response is planned and the stakeholders are trained, there will be no scope for ad-hoc measures and the response will be smooth and effective. The cardinal objective of the IRS is to pre-designate officers to perform various duties as well as train them in their respective roles.

6. The IRS provides a participatory, well structured, fail safe, multi-disciplinary, multi departmental and systematic approach to guide administrative mechanisms at all levels of the Government. It also provides scope for private sector, NGOs, CBOs, PRIs and communities to work seamlessly in the response activities. The IRS can be implemented irrespective of size, location, type and complexity of the disaster in India. The IRS is applicable for management of all incidents, natural or man-made. Thus, its methodology will be equally useful for handling incidents which are to be managed by the extant mechanism, such as Terrorism (Counter-Insurgency), Law and Order Situations, Serial Bomb Blasts, Hijacking, Air Accidents, Chemical, Biological, Radiological and Nuclear (CBRN) Disasters, Mine Disasters, Ports and Harbour Emergencies, Forest Fires, Oil Field Fires and Oil Spills.

7. The organisational structure of IRS is devised by the NDMA and is appended to this order as appendix 1.

8. The NDMA guidelines regarding the IRS has clearly mentioned the roles and responsibilities of the various functionaries. Several discussions regarding the implementation of the IRS in the district had been conducted and the following officers are designated as the functionaries in the district level and Taluk Level as mentioned below:

INCIDENT RESPONSE SYSTEM AT DISTRICT LEVEL

IRS POSITION	OFFICER DESIGNATED	
COMMAND STAFF		
Responsible Officer	District Collector & Chairman, DDMA	
Incident Commander	Chief Executive Officer, DDMA (Deputy Collector, DM)	
Deputy IC	Assistant Development Commissioner (General)	
Media Officer	District Information Officer	
Information Officer	Hazard Analyst, DEOC	
Liaison Officer	Huzur Sheristadar	
Safety Officer	Assistant Divisional Fire Officer	
OPERA	TIONS SECTION	
Operation Section Chief	Deputy Commissioner of Police (Admin)	
Staging Area Manager	ADP	
Response Branch Director	Station Officer, Fire and REscue, GAndhi Nagar	
Transportation Branch Dir	Regional Transport Officer, Ernakulam	
Road unit Leader	Joint Regional Transport Officer, Ekm	
Rail unit Leader	Area Manager, Southern Railway	
Water unit Leader	Deputy Director, Fisheries	
Air	District Protocol Officer	

PLANNING SECTION

Planning Section Chief	Sub Collector, Fort Kochi
Resource Unit Leader	Senior Superintendent, RDO Office Fort Kochi
Situation Unit Leader	ACP control
Documentation Unit Leader	Assistant Stationary Officer
Demobilization Unit Leader	Regional Transport Officer, Enforcement

LOGISTICS SECTION

Logistics Section Chief	Deputy Collector (General)
Service Branch Director	RDO, Muvattupuzha
Communication Unit	DySP, Tele Communications
Medical Unit	DMO (Health)
Food Unit	District Supply Officer
Support Branch Director	Deputy Collector (RR)
Resource Provision UL	Commandant, AR Camp
Facilities Unit Leader	Special TAhsildar (RR), Ernakulam
Ground Support Unit Ldr	Joint RTO, Ernakulam
Finance Branch Director	Finance Officer
Time Unit Leader	Senior Supdt, Inspection, Collectorate
Compensation/ Claim UL	Junior Superintendent (DM), Collectorate
Procurement & Cost UL	Junior Superintendent (Finance), Collectorate

INCIDENT RESPONSE SYSTEM AT TALUK LEVEL WITH CHARGE OFFICERS

INCIDENT RESPONSE	E SYSTEM (ALUVA TALUK)
IRS POSITION	OFFICER DESIGNATED
Responsible Officer (RO)	DEPUTY COLLECTOR (RR)
Incident Commander (IC)	Tahsildar, Aluva
Deputy Incident Commander (DIC)	BDO, Vazhakkulam
Operations Section Chief (OSC)	DySP, Aluva
Logistics Section Chief (LSC)	Joint RTO, Aluva
Planning Section Chief (PSC)	Tahsildar LR,Aluva
Safety Officer (SO)	Station Officer(Fire Force)Aluva
Media Officer (MO)	Information Assistant, Angamaly Block, PRD
Information Officer (IO)	Junior Superintendent (DM)
Liaison Officer (LO)	Headquarters Deputy Tahsildar
IRS POSITION Responsible Officer (RO)	OFFICER DESIGNATED Deputy Collector, (LA)
Incident Commander (IC)	Deputy Conector, (LA)
	Tohaildar Kannayannur
	Tahsildar, Kannayannur
Deputy Incident Commander (DIC)	BDO Edappally
Deputy Incident Commander (DIC) Operations Section Chief (OSC)	BDO Edappally ACP, Ernakulam
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi Corporation, PRD
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO) Media Officer (MO)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO) Media Officer (MO) Information Officer (IO) Liaison Officer (LO)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi Corporation, PRD Junior Superintendent (DM) Headquarters Deputy Tahsildar
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO) Media Officer (MO) Information Officer (IO) Liaison Officer (LO)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR, Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi Corporation, PRD Junior Superintendent (DM) Headquarters Deputy Tahsildar EM (KOTHAMANGALAM TALUK)
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO) Media Officer (MO) Information Officer (IO) Liaison Officer (LO) INCIDENT RESPONSE SYSTE IRS POSITION	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi Corporation, PRD Junior Superintendent (DM) Headquarters Deputy Tahsildar EM (KOTHAMANGALAM TALUK) OFFICER DESIGNATED
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO) Media Officer (MO) Information Officer (IO) Liaison Officer (LO) INCIDENT RESPONSE SYSTE IRS POSITION Responsible Officer (RO)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi Corporation, PRD Junior Superintendent (DM) Headquarters Deputy Tahsildar EM (KOTHAMANGALAM TALUK) OFFICER DESIGNATED RDO MUVATTUPUZHA
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO) Media Officer (MO) Information Officer (IO) Liaison Officer (LO) INCIDENT RESPONSE SYSTE IRS POSITION Responsible Officer (RO) Incident Commander (IC)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi Corporation, PRD Junior Superintendent (DM) Headquarters Deputy Tahsildar EM (KOTHAMANGALAM TALUK) OFFICER DESIGNATED RDO MUVATTUPUZHA Tahsildar, Kothamangalam
Deputy Incident Commander (DIC) Operations Section Chief (OSC) Logistics Section Chief (LSC) Planning Section Chief (PSC) Safety Officer (SO) Media Officer (MO) Information Officer (IO) Liaison Officer (LO) INCIDENT RESPONSE SYSTE IRS POSITION Responsible Officer (RO)	BDO Edappally ACP, Ernakulam Joint RTO, Ernakulam Tahsildar LR,Kanayannur Station Officer(Fire force), club Road Information Assistant, Kochi Corporation, PRD Junior Superintendent (DM) Headquarters Deputy Tahsildar EM (KOTHAMANGALAM TALUK) OFFICER DESIGNATED RDO MUVATTUPUZHA

Joint RTO, Kothamangalam
Tahsildar LR,Kothamangalam
Station Officer(Fire Force), Kothamangalam
Information Assistant, Kothamangalam Block, PRD
Junior Superintendent (DM)
Headquarters Deputy Tahsildar
YSTEM (KOCHI TALUK)
OFFICER DESIGNATED
DEPUTY COLLECTOR (KMRP)
Tahsildar, Kochi
BDO, Palluruthy
ACP, Mattanchery
Joint RTO, Mattamchery
Tahsildar LR ,Kochi
Station Officer(fire Force), Mattancherry
Information Assistant, Palluruthy Block, PRD
Junior Superintendent (DM)
Headquarters Deputy Tahsildar
M (KUNNATHUNAD TALUK)
OFFICER DESIGNATED
ADM (UPTO 5/6/22) DEPUTY COLLECTOR ELECTION (FROM 5/6/22)
Tahsildar, Kunnathunad
BDO, Koovappady
Dy SP, Perumbavoor
Joint RTO, Perumbavoor
Tahsildar LR, Kunnathunad
Station Officer(Fire Force) Perumbavoor
Information Assistant, VAdavucode Block, PRD
Diock, 1 ICD
Junior Superintendent (DM)
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INCIDENT RESPONSE SYSTEM (MUVATTUPUZHA TALUK)		
IRS POSITION	OFFICER DESIGNATED	
Responsible Officer (RO)	DEPUTY COLLECTOR (LR)	
Incident Commander (IC)	Tahsildar, Muvatupuzha	
Deputy Incident Commander (DIC)	BDO, Muvattupuzha	
Operations Section Chief (OSC)	Dy SP, Muvattupuzha	
Logistics Section Chief (LSC)	Joint RTO, Muvattupuzha	
Planning Section Chief (PSC)	Tahsildar LR, Muvattupuzha	
Safety Officer (SO)	Station Officer(Fire Force), Muvattupuzha	
Media Officer (MO)	Information Assistant, Muvattupuzha Block, PRD	
Information Officer (IO)	Junior Superintendent (DM)	
Liaison Officer (LO)	Headquarters Deputy Tahsildar	
INCIDENT RESPONSE S	SYSTEM (PARAVUR TALUK)	
IRS POSITION	OFFICER DESIGNATED	
Responsible Officer (RO)	SUB COLLECTOR FORT KOCHI	
Incident Commander (IC)	Tahsildar, PAravur	
Deputy Incident Commander (DIC)	BDO, Paravur	
Operations Section Chief (OSC)	DySP, Aluva	
Logistics Section Chief (LSC)	Joint RTO, Paravur	
Planning Section Chief (PSC)	Tahsildar LR ,PARAVUR	
Safety Officer (SO)	Station Officer(Fire Force), North Paravur	
M. I. O. (140)	Information Assistant, Paravur Block,	
Media Officer (MO)	PRD	
Media Officer (MO) Information Officer (IO)	PRD Junior Superintendent (DM)	

9. All the officers designated as different functionaries are advised to go through the guidelines of IRS issued by NDMA and get well versed with the roles and responsibility of each position. The CEO, DDMA is authorised to conduct as many

training sections to these officers and their supporting staff and also the officers at lower level so that the system can be implemented in its full sense.

- 10. CEO, DDMA shall report the preparedness of implementation after giving proper training to all functionaries to the DDMA and the DDMA will review the preparedness
- 11. The IRS System shall be activated w.e.f. 17.05.2022 and the first meeting of IRS shall be conducted before 20.05.2022.

CHAIRMAN DISTRICT DISASTER
MANAGEMENT AUTHORITY, & DISTRICT
COLLECTOR, ERNAKULAM

Copy to

- 1. The Additional Chief Secretary, Revenue and Disaster Management & State Relief Commissioner, Thiruvananthapuram
- 2. Member Secretary, KSDMA, Thiruvananthapuram
- 3. The President ,District Panchayath,Ernakulm
- 4. Sub Collector, Ernakulam / RDO Fort Kochi, Muvattupuzha
- 5. The District Police Chief, Ernakulam
- 6. Air officer Commanding in Chief ,Indian Air Force, Southern Air Command,Thiruvananthapuram
- 7. District Medical Officer, Ernakulam
- 8. District Fire Officer, Ernakulam
- 9. All officers posted
- 10. All District level officers
- 11. Deputy Director I&PRD Kakkanad

